

# Public Document Pack

## NORTH LINCOLNSHIRE COUNCIL

<b>GREATER LINCOLNSHIRE JOINT STRATEGIC OVERSIGHT COMMITTEE</b>
-------------------------------------------------------------------------

25 June 2021

**Chairman:** Councillor Martin Hill OBE      **Venue:** Assembly Room,  
Grimsby Town Hall,  
Town Hall Square,  
Grimsby, DN31 1HX

**Time:** 2.00 pm      **E-Mail Address:**  
Richard.Mell@northlincs.gov.uk

### AGENDA

1. Substitutions (executive members only) - if any
2. Declarations of interest
3. To approve as a correct record the minutes of the meeting of the Joint Committee held on 19 March 2021 (Pages 1 - 8)
4. Strategic Infrastructure - Report of the Deputy Chief Executive (North Lincolnshire Council - S Green) (Pages 9 - 14)
5. Industrial De-Carbonisation - Report of the Deputy Chief Executive (North Lincolnshire Council - S Green) (Pages 15 - 18)
6. UK Food Valley - Verbal Report of the Chief Executive (Greater Lincolnshire Local Enterprise Partnership)
7. Lincolnshire Day - Report of the Executive Director of Place (Lincolnshire County Council) A Gutherson, Lee Sirdifield to present) (Pages 19 - 22)
8. Proposed merger of the Grimsby and North Lincolnshire Coroners Area with the Lincolnshire Coroners Area to create a Greater Lincolnshire Coroners Area - Report of the Executive Director: Resources (Lincolnshire County Council - A Crookham) (Pages 23 - 30)
9. Any other items which the chair decides are urgent by reason of special circumstances which must be specified



**LINCOLNSHIRE COUNTY COUNCIL  
NORTH LINCOLNSHIRE COUNCIL  
NORTH EAST LINCOLNSHIRE COUNCIL**

**GREATER LINCOLNSHIRE JOINT STRATEGIC  
OVERSIGHT COMMITTEE**

**19 March 2021**

**PRESENT: -**

**Members –**

Councillor M Hill (Lincolnshire County Council) in the Chair.

Councillor P Bradwell (Lincolnshire County Council),  
Councillors R Waltham and R Hannigan (North Lincolnshire Council),  
Councillors P Jackson and S Shreeve (North East Lincolnshire Council), and  
Pat Doody (Greater Lincolnshire Local Enterprise Partnership).

**Officers –**

Debbie Barnes, Andy Gutherson and Lee Sirdifield (Lincolnshire County Council,  
Denise Hyde, Simon Green and Becky McIntyre (North Lincolnshire Council),  
Rob Walsh and Clive Tritton (North East Lincolnshire Council) and  
Ruth Carver (Greater Lincolnshire Local Enterprise Partnership).

Richard Mell (Secretariat – North Lincolnshire Council).

The meeting was a remote/virtual meeting held through Microsoft Teams.

1. **WELCOLME AND INTRODUCTIONS** – The chair welcomed everyone to the inaugural meeting of the Greater Lincolnshire Joint Strategic Oversight Committee and invited members and officers present to introduce themselves for the benefit of those watching the live broadcast online.
2. **DECLARATIONS OF INTEREST** – No declarations of interest were declared by members.
3. **TERMS OF REFERENCE** - The Director: Governance and Partnerships, North Lincolnshire Council submitted a report requesting the Joint Committee to confirm its Terms of Reference.

The Director explained that the Joint Strategic Oversight Committee for Greater Lincolnshire had been established as an Executive Committee of the three upper tier local authorities that make up Greater Lincolnshire: North Lincolnshire Council, North East Lincolnshire Council and Lincolnshire County Council.

Its Terms of Reference attached as an appendix to the report set out the scope of the committee, its membership and administrative arrangements for the meeting. The

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position of chair and secretariat would rotate annually, starting with the Lincolnshire County Council Leader and North Lincolnshire Council respectively. Where formal commitment of resources was required, each local authority would take recommendations back through their relevant decision making process.

The terms of reference had already been considered and agreed by each member Council through its Executive.

**Resolved** – (a) That the Terms of Reference be confirmed, and (b) that substitute members at meetings be allowed from each member council's executive members.

4. **JOINT INTELLIGENCE AND STRATEGIC UNIT** – The Deputy Chief Executive, North Lincolnshire Council submitted a report which proposed to establish a Joint Intelligence and Strategy Unit (JISU) providing meaningful intelligence, insight and agreed recommendations on strategies and policies to support the agreed agenda of the Greater Lincolnshire Joint Strategic Oversight Committee (GLSOC).

The report stated that the core functions of the Greater Lincolnshire Strategic Oversight Committee were to facilitate cooperation and collaboration between Lincolnshire County Council, North Lincolnshire Council and North East Lincolnshire Council, in so far as it related to their executive functions on the following themes: a) the development and application of strategy across the Greater Lincolnshire economic region; b) the development of opportunities to gain greater alignment across Greater Lincolnshire, where scale and scope were required and could enhance upper tier functions, and c) the strategic alignment of investment across Greater Lincolnshire.

To ensure that these objectives were being met and that the upper tier authority Leaders and Chief Executives were informed of key issues through insight and strategy development and to ensure a coordinated conduit for the GLSOC to commission through its partner organisations key work strands and policy development, there was a need to establish a supporting intelligence and strategy unit.

The Deputy Chief Executive in his report explained that the creation of the JISU would ensure added value through enabling both the economies of scale and scope that a Greater Lincolnshire approach offered with commensurate enhancement of capacity and capability that a more singular approach would negate. The JISU would be supported through existing upper tier officers and any request for additional resources would be subject to further GLSOC approval.

Proposed membership of the JISU was - Lincolnshire County Council, North East Lincolnshire Council, North Lincolnshire Council, Greater Lincolnshire Local Enterprise Partnership, University of Lincoln and a Beis representative. Specific guests would be co-opted and invited to contribute depending on agreed topics. The initial proposed chair and secretariat of the JISU is through the GLEP.

The Deputy Chief Executive's report concluded that the JISU would develop on behalf of the GLSOC clear outcomes, formalised reports, accountability and provided a summary overview of its activity. Any subsequent requirement for resources would be

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subject to a further report seeking authorisation prior to required approval through the executive of member authorities.

**Resolved** - That the proposed creation of the Greater Lincolnshire Joint Intelligence and Strategy Unit as described within the Deputy Chief Executive's report be approved.

5. **STRATEGIC THEMES AND SECTORS** – The Deputy Chief Executive, North Lincolnshire Council presented a report seeking confirmation of the Joint Committee's strategic statement of ambition and approval of the strategic leadership of key themes and their sector development.

The Deputy Chief Executive referred to the three themes of the GLSOC (minute 4 above refers) and explained that for historic reasons the Greater Lincolnshire area had experienced several differing initiatives and strategic plans which whilst well-meaning and relevant often overlapped and / or failed to encompass fully a true greater Lincolnshire approach to strategic planning. It was also recognised that certain sectors of activity did not carry the same strategic relevance for all upper tier members of the committee.

A number of plans had evolved over recent years with the Strategic Infrastructure Development Plan, 'Lincs Growth' and more recently the 'Greater Lincolnshire LEP Local Industrial Strategy' being good examples of an increasingly unifying approach. To build upon this direction and momentum it was proposed that the GLSOC identified and took on board the strategic leadership of key themes and sectors which demonstrated issues of joint interest for the Committee's members and where a unified greater Lincolnshire approach could add value.

The report therefore proposed a 'Strategic Statement of Ambition', 'Strategic Themes' and a 'Proposed Structure' for the Joint Committee as set out below -

## **Strategic Statement of Ambition**

By working together across Lincolnshire we will achieve greater economic growth, wealth and influence for the county.

Our residents will see better job prospects, greater investment and genuine devolution as we work in closer collaboration and speak with one voice on statutory responsibilities for the benefit of all.

## **Proposed Strategic Themes**

The Greater Lincolnshire Strategic Oversight Committee takes on board the strategic leadership of the following themes and sector development:

- Tourism
- Food
- Infrastructure

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- Skills

Also a joint oversight of the industrial de-Carbonisation agenda with the Humber Leadership Board and a nuanced and targeted approach to marketing for industrial and commercial sectors through the Greater Lincolnshire Local Enterprise Partnership (GLLEP).

## **Proposed Structure**

To enable the effective and efficient operation of the Joint Committee's approach a programme management approach be adopted. This would allow the Joint Committee to have strategic capacity and oversight whilst also be aware of the performance of each of the strands of activity. In addition it would also utilise existing structures and assets thus also reducing costs and duplication. It was proposed that this role be undertaken through the Greater Lincolnshire Local Enterprise Partnership. Each new work strand would establish and / or utilise existing structures where possible to feed progress into the Joint Committee whose role was to take action on exception reporting and to agree strategic direction. It was also proposed that to ensure ownership and performance reporting each strand would have a commensurate Local Authority /LEP lead.

The Deputy Chief Executive in his report explained that for the sector work strands of activity it was proposed that each of the Local Authorities /GLLEP each take a lead to ensure single lead and point of contact along with avoiding duplication of resources and the ability to utilise assets appropriately behind each work strand. It was proposed that this was met through existing resources.

To undertake the programme management role and enhanced marketing complementing the key sectors it was also envisaged that additional resources were needed to successfully manage this along with the ability to either commission work or have the relevant research capacity available in-house. Again to ensure efficiency it was proposed that the relevant lead Authority hosts this function the details of which would be brought back to the Joint Committee in a separate report.

**Resolved** – (a) That the proposed statement of ambition, strategic themes and sectors identified in the Deputy Chief Executive's report be approved; (b) that the programme management approach outlined within this paper and the lead role on overseeing this being with the Greater Lincolnshire LEP be approved; (c) that the setting policy for place, reinforcing the need for collaborative working and an outcome based approach and the need to speak to Government with one voice be approved; (d) that the Joint Committee note the anticipated need for enhanced resources but that any subsequent decision regarding resource allocation be subject to a further report containing details and implications to be submitted to a future meeting, and (e) that the Joint Strategic Intelligence Unit be requested to report to the three member council's Chief Executive Group on the activity, targets, timescales and delivery of the above prior to a subsequent report being submitted to a future meeting of the Joint Committee.

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6. **UK FOOD VALLEY – SUSTAINABLE FOOD FROM LAND AND SEA** – The Executive Director of Place, Lincolnshire County Council submitted a report seeking confirmation of strategic support for the delivery of the UK Food Valley ambition and the development of the proposition as set out in the Greater Lincolnshire Local Enterprise Partnership (GLLEP) Board report attached as an appendix, and also recognition of the future resource implications arising from this commitment.

The report stated that the GLLEP had been developing a concept based on demonstrating and accelerating the current Greater Lincolnshire food cluster of land and sea to the UK economy and positioning Greater Lincolnshire as the UK's Food Valley. The report attached as an appendix was considered by the GLLEP Board on Friday 26 February 2021 and its recommendations endorsed.

The Executive Director in his report explained that the ambitions and aspirations set out in the GLLEP Board report were aligned with the strategic priorities being agreed by the joint committee and linked closely with a range of existing projects and initiatives across Greater Lincolnshire, which each of the three upper tier authorities were engaged in. The strategy also set out a longer term approach to a) positioning Greater Lincolnshire as the UK's Food Valley; b) aligning existing and future activity to the position, and c) developing programmes that enhance and support the ambition of becoming the UK's Food Valley from the public sector, the private sector and the education and research sectors.

Resource and legal implications were summarised in the report which referred to likely required future approvals from the three member authorities through their own executive decision making process, especially in relation resource commitment to project development and delivery.

Ruth Carver, GLLEP emphasised the importance of this proposed ambition and strategy for the whole of the Greater Lincolnshire area.

Members welcomed the proposed strategy and commented upon the need to recognise the different sectors of sustainable food production as a joint enterprise, associated supporting public and private sector infrastructure and employment opportunities.

**Resolved** – (a) That the Joint Committee confirms its support for the UK's Food Valley strategy; (b) that the Joint Committee recognises the need for appropriate resource and capacity to be aligned to supporting the GLLEP project and developing appropriate detailed delivery support as required, and (c) that a further report setting out governance and resource proposals of the strategy be submitted to a future meeting of the Joint Committee.

7. **LINCOLNSHIRE DAY** – The Executive Director of Place, Lincolnshire County Council presented a report which set out proposals for maximising the impact of Lincolnshire Day and sought support from each member/partner council to work up a programme

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of activities and requested the Joint Committee to approve a proposed programme of activity across the Greater Lincolnshire area as outlined in the report.

The report stated that Lincolnshire Day, historically celebrated on 1 October could be traced back to 1536 and highlighted the rich heritage that Greater Lincolnshire offered. It provided an excellent opportunity for the three partner authorities to showcase the benefits of working together across the Greater Lincolnshire region to promote the wealth of assets that Greater Lincolnshire offered and to instil pride across Greater Lincolnshire. Activity proposals would see the three member/partner authorities working with organisations such as BBC Lincolnshire, Lincolnshire Agricultural Society (educational team), the tourism industry and the Greater Lincolnshire Local Enterprise Partnership to both develop and deliver a range of activities to celebrate Lincolnshire Day.

The Executive Director requested the Joint Committee to consider three themes for Lincolnshire Day in 2021. The themes would see a range of initiatives being developed and delivered that demonstrated the importance of Greater Lincolnshire as a key economic region of the UK. The themes were summarised in the report under the following headings:-

- Theme 1: Think Bigger
- Theme 2: Hidden Gems – Rediscovering Greater Lincolnshire
- Theme 3: This Is Us

The report explained that delivery of the selected themes would utilise a range of channels and provided multiple opportunities for business promotion and networking. The approach would also enable schools to get involved in Lincolnshire Day.

The event would also be promoted through engagement with local media, including BBC Radio Lincolnshire, BBC Radio Humberside and BBC Look North. This would link back to Lincolnshire's offer. To further add prominence to the day council buildings would fly Lincolnshire flags and an official Lincolnshire day ceremony with invited representatives from each council and other parties would be held. The delivery of this programme would deliver the following outcomes:

- Increased pride in the County
- An event that goes from strength to strength
- Strong local activity that inspires and celebrates
- Promotional effort that supports our year round campaigns

Each member authority would be required to commit resources to developing the communications and marketing programme required to maximise the impact of Lincolnshire day on the Greater Lincolnshire area. This would be reported to and considered at a future meeting.

Members also discussed the involvement of local partners which would be included in any future progress report.

**Resolved** – (a) That the themes and associated activities set out in the Executive Director's report to promote and celebrate Lincolnshire Day be approved, and (b) that the Joint Committee receive a report back to a future meeting on a detailed programme

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of events and activities for the member/ partner councils to endorse in advance of Lincolnshire Day.

8. **ANY OTHER ITEMS - FUTURE MEETINGS AND INFORMAL PROGRESS REPORTS Resolved** – (a) That the next meeting of the Joint Committee be held in June 2021 and a draft timetable of meetings for 2021/22 be considered initially with Chief Executives for subsequent approval with Leaders of the three member councils, and (b) that Chief Executives also consider circulating progress briefing reports to all members on a monthly basis in between formal meetings of the Joint Committee.

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**GREATER LINCOLNSHIRE  
JOINT STRATEGIC OVERSIGHT COMMITTEE**

**Strategic Infrastructure**

**1. OBJECT AND KEY POINTS IN THIS REPORT**

- 1.1 To inform and confirm joint principles and definitions of strategic infrastructure across Greater Lincolnshire.
- 1.2 Based upon these principles identify, confirm and agree and prioritise the joint strategic infrastructure needs that need to be addressed on a Joint Lincolnshire basis.

**2. BACKGROUND INFORMATION**

- 2.1 The core functions of the Greater Lincolnshire Strategic Oversight Committee are to facilitate cooperation and collaboration between Lincolnshire County Council, North Lincolnshire Council and North East Lincolnshire Council, in so far as it relates to their executive functions on the following themes:
  - a) The development and application of strategy across the Greater Lincolnshire economic region
  - b) The development of opportunities to gain greater alignment across Greater Lincolnshire, where scale and scope are required and can enhance upper tier functions
  - c) The strategic alignment of investment across Greater Lincolnshire.
- 2.2 For historic reasons the Greater Lincolnshire area has experienced several differing infrastructure needs assessments and associated strategic plans which whilst well-meaning and relevant often overlap and / or fail to fully encompass a true greater Lincolnshire approach to strategic infrastructure planning and delivery.
- 2.3 It is also recognised that certain aspects of infrastructure need do not carry the same strategic relevance for all upper tier members of the committee.
- 2.4 This myriad of plans have however, evolved over recent years with the Strategic Infrastructure Development Plan (SIDP), Local Partnership's -

Housing Growth Plan and more recently the Gt LLEP Local Industry Strategy being good examples of an increasingly unifying approach.

Recently local authorities across greater Lincolnshire and the Greater Lincolnshire LEP have collaborated to create a single pipeline of schemes which arise from the Strategic Infrastructure Delivery Plan and the LEP Plan for Growth. The pipeline was debated at the LEP board on 23<sup>rd</sup> April 2021 and there are plans to have a similar debate with local authorities following the recent elections. This pipeline provides the best overview of project ambitions, but it is not comprehensive and its delivery will require significant leadership.

The single pipeline includes a number of transport and of flood management/water management schemes. These are large scale schemes which will require a strategic dialogue with the Department for Transport, Midlands Connect, Transport for the North, the Environment Agency, and other bodies in order for them to progress.

An analysis of the single pipeline, however, shows that there are gaps in the number of schemes which address important issues for the growth of greater Lincolnshire such as power, digital services, and carbon capture. The pipeline also had gaps relating to skills provision and to the visitor economy, both of which will be covered by other papers to the GLJSOC.

To build upon this direction and momentum it is proposed that the GLJSOC identify core principles of how to define a true cross cutting infrastructure project or programme that benefits the whole of the Greater Lincolnshire sub-region, which demonstrate issues of joint interest for the Committee's members and from that identify key infrastructure programmes where a unified greater Lincolnshire approach can add real value. On this basis the role of the GLJSOC is one of "lifting" such programmes and projects from these plans, spotting key strategic gaps and commissioning where a unified Greater Lincolnshire approach would be more beneficial and adding clear strategic oversight and support.

### **3. DETAIL OF OPTIONS/PROPOSAL**

#### **3.1 Proposed guiding principles of strategic Greater Lincolnshire infrastructure programmes or projects:**

- Clear intra-boundary evidence led need and resulting economic, environmental or social benefit for Greater Lincolnshire.
- Strategic fit within existing Greater Lincolnshire supporting documentation and where active awareness of each others key infrastructure projects will enable better strategic planning and deployment.
- Where a Greater Lincolnshire collaborative approach would enhance a programme / projects success of successful bidding for funds.

### 3.2 Proposed Strategic Infrastructure themes

3.2.1 Based upon these principles it is proposed that the Greater Lincolnshire Joint Strategic Oversight Committee agrees to take on board the strategic oversight of the following infrastructure programmes and projects.

Programme: strategic road transport corridors

- **Trans Midlands Trade Corridor** – to ensure appropriate prioritisation of improvements required to improve accessibility and connectivity into the County; to support the growth of the Humber Ports; Freeport corridor development (Humber - EMA) such as the A46/A15 and ensure priority economic sector growth;
- **A1 capacity improvements between Peterborough and Blyth** -to ensure that Highways England implement improvements which improve traffic flow and encourage investment

Programme: strategic rail links

Ensure full integration with both Transport for the North and Midlands Connect's respective integrated rail plans for:

- **East – West South Humber Rail Link** –to ensure that freight and passenger services on the line can operate at the scale necessary for the economic ambition of the area notably Freeport status and food sector freight
- **Cleethorpes to London direct rail link** –to make the case for a direct link which provides confidence to investors and connections for businesses and individuals between greater Lincolnshire and the capital city

Programme: water and flood management

- **Development and implementation of the Humber and East Coast Flood Strategies** –in order to protect the area and to deliver wider outcomes beyond flood management;
- **Fluvial and surface water strategies** –to include water management and capture in order to support growth as well as flood prevention

Programme: digital infrastructure

- **Acceleration of roll-out of gigabit technology to all parts of greater Lincolnshire** –in order to embed digital services across the area, to encourage private fibre businesses to invest in the area and to work with

BDUK to support those areas where a market led approach will not be viable

- **Pilot schemes** –deliver of pilot schemes which trial new technology and help to make the case for further private investment

Programme: active travel

- **Cycling and walking strategies** –both for tourism and for health/commuting purposes
- **Passenger transport** –implementation of new bus strategies as part of bus improvement plans which are a requirement of the government's recent national bus policy

Programme: energy and utilities

- **Local Area Energy Framework** –acceleration of an energy framework which explores and then proposes solutions to the energy constraints on the area's growth, including addressing the increased demand for electricity as a result of the increase in electric vehicle usage and also including new technologies eg hydrogen; negotiation with Northern Grid and Western Power Distribution which leads to reinforcement of power supplies

Programme: carbon management

- **Infrastructure for carbon management** –to ensure that greater Lincolnshire has the infrastructure in place for all parts of the area to benefit from the transformational investment in carbon management in Northern Lincolnshire on the south bank of the Humber. Most actions will be contained in the objectives that are described above, but additional sites and sector specific infrastructure may be necessary

3.3 Also proposed due their potential size of investment and bidding nature at present is an oversight of the strategic highway infrastructure programmes being submitted by the three Authorities as part of the Government's Levelling Up ambition.

- NLC = Brigg Link road, Barton By-Pass, South Humber Freight Strategy.
- NELC = West Grimsby Relief Road
- LCC = Spalding western relief road, Lincoln to Skegness coastal highway, improved traffic flows in Boston and Skegness

3.4 It is proposed that as part of the programme management approach previously agreed that a coordinated update report be presented to the GLJSOC on a quarterly basis through the GL Joint Intelligence Strategy

Unit to ensure Members have clear sight of progress and synergy through such an approach. This will allow the Committee to have strategic capacity and oversight whilst also be aware of the performance of each of the strands of activity. The Joint Committee's role is to take action on exception reporting and to agree strategic direction.

**4. RESOURCE AND LEGAL IMPLICATIONS**

4.1 There are no resource implications with this paper. Any subsequent need for additional resource will be subject to a further paper to this Committee.

**5. RISKS AND OPPORTUNITIES (INCLUDE EQUALITY IMPACT ASSESSMENT IF RELEVANT)**

5.1 There are no known risks or equality issues with this paper.

**6. CONSULTATION/ENGAGEMENT**

6.1 This paper has been consulted on and agreed by all upper tier and GLEP senior officers and Leaders / Chair.

**7. GOVERNANCE – DECISION(S) FOR MEMBER COUNCIL'S REQUIRED (in accordance with the Joint Committee's Terms of Reference).**

7.1 None

**8. RECOMMENDATIONS**

8.1 That the Joint Committee agree to the proposed principles of strategic infrastructure.

8.2 That the Joint Committee agree to the proposed infrastructure themes identified and associated key funding bids.

8.3 That the Joint Committee agree to reinforce the need for collaborative working and an outcome based approach on strategic infrastructure and where it can add value the need to speak to Government with one voice.

8.4 That the Joint Committee note the anticipated need for enhanced resources but that any subsequent decision regarding resource allocation be subject to a future further paper containing details and implications.

**DEPUTY CHIEF EXECUTIVE – NORTH LINCOLNSHIRE COUNCIL**

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30-40 High Street

SCUNTHORPE  
DN15 6NL

Author: Simon Green / Andy Gutherson  
Date: 25 May 2021

**Background Papers used in the preparation of this report - None**

**GREATER LINCOLNSHIRE  
JOINT STRATEGIC OVERSIGHT COMMITTEE**

**INDUSTRIAL DE-CARBONISATION**

**1. OBJECT AND KEY POINTS IN THIS REPORT**

- 1.1 To inform the GLJSOC of progress within the Industrial De-Carbonisation agenda.
- 1.2 To highlight key existing workstrands within the De-Carbonisation approach and which organisation leads on them.

**2. BACKGROUND INFORMATION**

- 2.1 The core functions of the Greater Lincolnshire Strategic Oversight Committee are to facilitate cooperation and collaboration between Lincolnshire County Council, North Lincolnshire Council and North East Lincolnshire Council, in so far as it relates to their executive functions on the following themes:
  - a) The development and application of strategy across the Greater Lincolnshire economic region
  - b) The development of opportunities to gain greater alignment across Greater Lincolnshire, where scale and scope are required and can enhance upper tier functions
  - c) The strategic alignment of investment across Greater Lincolnshire.
- 2.2 To ensure that existing industrial sectors within Greater Lincolnshire remain competitive and that re-investment occurs, in addition to the public policy agenda of reducing the carbon footprint of business to meet Government targets the De-Carbonisation agenda has gathered some considerable momentum over the last few years. This has been reflected in the decision by the GLJSOC to select De-Carbonisation as one of its key sectors of oversight (19 March 2021)
- 2.3 Due to the scale of the issue and by its very nature its explicit reliance on all organisations undertaking complementary activity it was agreed that the Greater Lincolnshire activity should align and complement with that already underway through the auspices of the Humber Leadership Board.

- 2.4 To ensure that this strategic fit and complementarity occurs a joint oversight group has been established, chaired by North Lincolnshire Council.
- 2.5 Two good examples of an increasingly unifying approach. To build upon this direction and momentum it is proposed that the GLJSOC identify core principles of how to define a true cross cutting infrastructure project or programme that benefits the whole of the Greater Lincolnshire sub-region, which demonstrate issues of joint interest for the Committee's members and from that identify key infrastructure programmes where a unified greater Lincolnshire approach can add real value. On this basis the role of the GLJSOC is one of "lifting" such programmes and projects from these plans, spotting key strategic gaps and commissioning where a unified Greater Lincolnshire approach would be more beneficial and adding clear strategic oversight and support.

### 3. DETAIL OF OPTIONS/PROPOSAL

- 3.1 The De-Carbonisation Oversight Group has met twice with representation from: North Lincolnshire Council, Greater Lincolnshire LEP, Humber and East Yorkshire LEP, CATCH, Orsted and Marketing Humber.

Guiding principles of the group are:

- To ensure that De-Carbonisation projects and programmes are aligned in their strategic direction and positioning and that economies of scope can be achieved.
- That through this approach any unnecessary duplication of resource is removed.
- That common platforms and data can be shared
- Where a Greater Lincolnshire / Humber collaborative approach would enhance a programme / projects success of successful bidding for funds.
- Increasingly national strategies are framed within a decarbonisation agenda and the group therefore can ensure a Greater Lincolnshire context for national engagement and programme delivery
- 

- 3.2 Discussions have centred around coherent messaging, brand development and further research into activity. Emerging thoughts are highlighting that the size and diversity of the emerging cluster is in itself the brand strength, that technology advancements and removing barriers to de-carbonisation are the strategic ways forward and that the dialogue with Government is crucial is accelerating delivery.

- 3.3 Existing large scale projects include:

- Humber Industrial Cluster Plan (CATCH / HER LEP)
- Waterline (Marketing Humber)

- Greater Lincolnshire Energy Council – Energy Investment Proposition (GL LEP)
- Humber Zero (P66 + private sector + Innovate UK Govt)
- Renewables Cluster Initiative (Orsted)
- East Coast Hydrogen (Centrica)
- Green Growth Plan (GL LEP)

3.4 Future activity is to research and audit the full extent of activity within the Humber and Greater Lincolnshire region, the relevant targets they have set (to seek a standardisation where possible) and from this develop a coherent narrative and associated target audience mapping.

3.5 It is proposed that as part of the programme management approach previously agreed that a coordinated update report be presented to the GLJSOC on a quarterly basis through the GL Joint Intelligence Strategy Unit to ensure Members have clear sight of progress and synergy through such an approach. This will allow the Committee to have strategic capacity and oversight whilst also be aware of the performance of each of the strands of activity. The Joint Committee’s role is to take action on exception reporting and to agree strategic direction.

#### **4. RESOURCE AND LEGAL IMPLICATIONS**

4.1 There are no resource implications with this paper. Any subsequent need for additional resource will be subject to a further paper to this Committee.

#### **5. RISKS AND OPPORTUNITIES (INCLUDE EQUALITY IMPACT ASSESSMENT IF RELEVANT)**

5.1 There are no known risks or equality issues with this paper.

#### **6. CONSULTATION/ENGAGEMENT**

6.1 This paper has been consulted on and agreed by all upper tier and GLEP senior officers and Leaders / Chair.

#### **7. GOVERNANCE – DECISION(S) FOR MEMBER COUNCIL’S REQUIRED (in accordance with the Joint Committee’s Terms of Reference).**

7.1 None

#### **8. RECOMMENDATIONS**

8.1 That the Joint Committee (a) note the information and progress made and (b) support the future direction outlined.

- 8.2 That the Joint Committee agree to reinforce the need for collaborative working and an outcome based approach on the subject of De-Carbonisation and where it can add value the need to speak to Government with one voice.
- 8.3 That the Joint Committee note the anticipated need for enhanced resources but that any subsequent decision regarding resource allocation be subject to a future further paper containing details and implications.

**DEPUTY CHIEF EXECUTIVE – NORTH LINCOLNSHIRE COUNCIL**

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30-40 High Street  
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Author: Simon Green / Andy Gutherson  
Date: 25 May 2021

**Background Papers used in the preparation of this report – None**

**GREATER LINCOLNSHIRE  
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**LINCOLNSHIRE DAY**

**1. OBJECTIVE AND KEY POINTS IN THIS REPORT**

- 1.1 This report sets out a proposal for maximising the impact of Lincolnshire Day and seeks support from each partner authority on a programme of activities.
- 1.2 It is recommended that the joint committee agree the proposed programme of activity to promote and celebrate Lincolnshire Day.

**2. BACKGROUND INFORMATION**

- 2.1 At the last joint committee meeting on 19 March 2021, members considered a report which set out proposals for maximising the impact of Lincolnshire Day.
- 2.2 Members supported the themes outlined in that report and requested the partner councils work together to develop a detailed programme of events and activities to celebrate Lincolnshire Day on 1 October 2021.
- 2.3 Discussions have been held with BBC local radio in region to garner their support for our Lincolnshire Day activities this year.
- 2.4 Representatives from the partner councils then met to develop the proposals outlined in this report.
- 2.5 The following proposals provide opportunities for partner councils, communities and schools to celebrate Lincolnshire Day, and to promote local businesses and the visitor economy across Greater Lincolnshire.

### 3. DETAILS OF PROPOSAL

3.1 The joint committee is asked to consider three elements for this year's Lincolnshire Day celebrations, as set out below:

#### 3.2 Civic Celebration

- This event would bring together dignitaries from each of the three authorities, including leaders, mayors, the Lord Lieutenant and Chairman, to show a united commitment to Greater Lincolnshire and celebrate the county.
- This year's first event could be held at Normanby Hall in North Lincolnshire, with the intention to 'rotate' the venue across each authority each Lincolnshire Day.
- The event to begin with a flag raising ceremony, and include speeches from each of the leaders or mayors.
- The youth orchestra, or local school choir, could be invited to provide entertainment at the celebration.

#### 3.3 Great Lincolnshire Menu

- This sees us highlighting food from across Greater Lincolnshire with chefs and food businesses invited to submit a Lincolnshire dish.
- A nominated judge from each authority would then visit businesses to try the food and select a winner.
- If numerous entries are received, local 'heats' could be held to create a shortlist of entries.
- This would provide numerous opportunities for social media coverage in the run up to Lincolnshire Day, and opportunities for BBC local radio to visit businesses during the judging process. Local food businesses also have the opportunity to raise their profile by participating in the competition.
- In preliminary talks with BBC local radio, they were keen to have content to air in the run up to Lincolnshire Day, rather than just on the day itself. This competition would provide a lot of opportunities for content for both BBC Radio Lincolnshire and BBC Radio Humberside, and would help to encourage chefs and food businesses to apply.

- The finalists of the competition would be invited to the Civic Celebration and the winner announced as part of the event, with a suitable prize given.

### 3.4 Schools

- A digital resource pack to be prepared and disseminated to schools with activities for classes to do on the history of Greater Lincolnshire, and Lincolnshire Day, and the Lincolnshire flag to colour-in.
- A competition for school pupils to draw or write a poem about their favourite place in Lincolnshire. The entries could again be judged by a representative from each of the local authority areas and the winners invited to the Civic Celebration event to receive their prizes.
- The Lincolnshire Agricultural Society Education Team host an annual Lincolnshire Day Schools event. We will contact the society to help further support their engagement with schools, either by enabling more schools to attend the event, or helping disseminate their learning materials to a wider audience of schools across Greater Lincolnshire.

3.5 To further promote the day within our communities, we will contact town and parish councils and other local organisations and businesses to encourage them to decorate for Lincolnshire Day.

3.6 An amount of flags or bunting could be bought to distribute to interested towns and parishes on a first-come-first-served basis.

3.7 A suite of digital resources to be produced for each authority to use on their website and social media channels in the run up to, and on Lincolnshire Day.

## 4. **RESOURCE AND LEGAL IMPLICATIONS**

4.1 A budget will have to be agreed to deliver the proposals, including the Civic Celebration event, as well as for prizes for the Great Lincolnshire Menu and schools competitions, and for flags and bunting for towns and parishes.

## 5. **RISKS AND OPPORTUNITIES (INCLUDE EQUALITY IMPACT ASSESSMENT IF RELEVANT)**

5.1 The delivery of this programme will deliver the following outcomes:

- Increased pride in the county
- An event that goes from strength to strength
- Strong local activity that inspires and celebrates
- Promotional effort that supports our year-round campaigns

## 6. **CONSULTATION/ENGAGEMENT**

6.1 Engagement will occur as part of the development and delivery of the programme of activities.

## 7. **GOVERNANCE – DECISION(S) FOR MEMBER COUNCIL’S REQUIRED (in accordance with the Joint Committee’s Terms of Reference).**

7.1 Each member authority will commit to developing the communications and marketing programme required to maximise the impact of Lincolnshire Day on the Greater Lincolnshire area.

## 8. **RECOMMENDATIONS**

8.1 The joint committee supports the content of the papers and the development of the initiatives through engagement with key stakeholders.

EXECUTIVE DIRECTOR: PLACE LINCOLNSHIRE COUNTY COUNCIL

Address: Lincolnshire County Council, County Offices, Newland, Lincoln. LN1 1YL

Author: Karen Spencer

Date: 28 May 2021

### **Background Papers used in the preparation of this report**

Greater Lincolnshire Joint Strategic Oversight Committee – 19 March 2021  
Lincolnshire Day Report

**GREATER LINCOLNSHIRE**  
**JOINT STRATEGIC OVERSIGHT COMMITTEE**

**Proposed merger of the Grimsby and North Lincolnshire Coroners Area with  
the Lincolnshire Coroners Area to create a Greater Lincolnshire Coroners Area**

## **1. OBJECTIVE AND KEY POINTS IN THIS REPORT**

1.1 This report provides the background and supporting information to enable a decision on whether to support the submission of an agreed joint business case from Lincolnshire County Council, North Lincolnshire Council and North East Lincolnshire Council to the HM Chief Coroner. The business case proposes the merger of the two existing coronial areas to create a single area, to be named Greater Lincolnshire which would be coterminous with the three authorities. The business case proposes a model on how the service would be structured, financed and governed by the three authorities.

## **2. BACKGROUND INFORMATION**

- 2.1 There are currently 88 coroner areas in England and Wales. The Chief Coroner and the Ministry of Justice have a joint long-term plan to reduce this to around 75. On the retirement of the Senior Coroner for Grimsby and North Lincolnshire in December 2018, North and North East Lincolnshire Councils were informed their area was too small to be maintained as a separate area and they should seek to merge with another area. Discussions have been on-going since this date, delays have occurred due to the Coronavirus pandemic. An alternative business case was submitted to the Chief Coroner by Hull and East Riding to create a Humberside Coroners Area in 2019.
- 2.2 The Chief Coroner has been informed of the collaborative approach to developing a Greater Lincolnshire option and therefore has currently stayed the decision process, prior to receiving the proposal attached, in summer 2021. Mergers are made by Statutory Instrument; the process is shown as appendix 1
- 2.3 This proposal has been developed with these underpinning principles -
1. No increase in cost to any of the three authorities

2. Phased approach to cost sharing to ensure 1.
3. Staff and service delivery (inquests) retained in current localities to ensure communities are served appropriately
4. Shared governance through committee and operational board. Including decisions on moving to next phase
5. Adoption of relevant IT and technological solutions to improve service to the public and drive efficiencies.

### 3. **DETAILS OF PROPOSAL**

3.1 The business case proforma has been provided by the Ministry of Justice. The draft business case is currently a working document. Key areas are drawn out as follows:

#### 3.2 OPERATIONAL STRUCTURE AND GOVERNANCE

As well as the formal merger of the jurisdictions the three constituent authorities need to consider how they will fund, govern and operate a Coroners Service across the Greater Lincolnshire area. A number of proposals were examined:

**A.** Grimsby and North Lincolnshire coroner service merges with Hull and East Riding coroner service.

**B.** Sharing of Coronial Team only with Officers remaining under employ of North East Lincolnshire Council - this option would not gain any efficiencies and gain inefficiencies of two systems and processes. The Acting Senior Coroner for Lincolnshire is concerned about the viability of this option.

**C.** Lincolnshire CC becomes the lead authority with North East Lincolnshire Council staff transferred across to Lincolnshire CC and a phased approach to cost sharing is adopted, especially around contracts. The revised service would adopt a single operating process supported by a single software program. Governance of the merger would sit with the Joint Strategic Oversight Committee with a possible operational board with officers from all three authorities reporting to it.

**It is recommended that option C is adopted; the following elements of this paper are based on option C.**

#### 3.3 FINANCE

A detailed breakdown of current and future financing has been analysed in preparation for this report, which shows that whilst combining the staff structures but sharing a Senior Coroner a small total saving (£52,000) will be made. Any savings will be shared on a per capita basis. The existing and proposed staff structures are shown in Appendix 2. Due to the disparity between current funding and contractual models it is recommended that a phased approach to shared financing is taken with oversight from the governance boards advising on readiness to move to next phase.

#### Phase 1

- All staffing (Coroners and officers) costs to be covered as per current split 76% /24% to ensure no party pays more than currently.
- Contracted services (PM, Removals, Transfers and Storage) to remain as is.

#### Phase 2

- Move to a per capita split for all staffing costs
- Contracted services (PM, Removals, Transfers and Storage) to remain as is.

#### Phase 3

- Per capita split for all staffing costs and contracted services. Contracted services to have been fully reviewed and re tendered.
- 

### 4. **RESOURCE AND LEGAL IMPLICATIONS**

4.1 Resources as described above

4.2 Legal aspects of the merger are covered by parliamentary process. However once agreed a form of "shared service agreement" will be utilised across the three councils.

### 5. **RISKS AND OPPORTUNITIES (INCLUDE EQUALITY IMPACT ASSESSMENT IF RELEVANT)**

5.1 There is a need to ensure that any cost pressures on any both of the services are identified and accounted for in a final cost share agreement.

5.2 This is a formal merger that is not easily dissolved.

5.3 Time taken to appoint permanent Senior Coroner is putting pressure on both services.

5.4 Both current areas dealing with backlog of jury inquests due to Covid.

5.5 There may be some significant service changes up to the point of merger, such as the current tendering exercise being carried out by Lincolnshire County Council for its post mortem services.

## **6. CONSULTATION/ENGAGEMENT**

6.1 Informal consultation with key stakeholders will form the next part of this process. It is proposed that a short consultation by letter will be carried out with key stakeholders, to gather their views on the Greater Lincolnshire proposal. Wording of letter to be agreed to ensure the matter is not construed as a predetermination of any formal decision. Once a business case has been agreed with the Chief Coroner his office conducts a formal consultation.

## **7. GOVERNANCE – DECISION(S) FOR MEMBER COUNCIL’S REQUIRED (in accordance with the Joint Committee’s Terms of Reference).**

7.1 This proposal meets the terms of reference set for the Joint Committee in that it promotes greater levels of collaboration, alignment and integration of upper tier services for the benefit of Greater Lincolnshire.

7.2 Once consensus has been reached then the decision to submit the proposal in the agreed format should be taken through formal decision and scrutiny processes in each council.

## **8. RECOMMENDATIONS**

1) To adopt Option C as to a preferred model for a merged coronial service for Lincolnshire County Council, North Lincolnshire Council and North East Lincolnshire Council

2) To agree to jointly submit the merger business case to HM Chief Coroner for England and Wales on this basis including the model and phasing of shared financial arrangements.

3) To agree that the Joint Oversight Committee oversees the governance of this merger supported by an operational board.

### **Reasons for recommendations**

1) The recommendations meet the requirements that the Chief Coroner placed on North and North East Lincolnshire in 2018 to merge with another area.

2) The proposal provides a workable and sustainable option to serve the duties placed on each local authority by section 24 of the Coroners and Justice Act 2009.

EXECUTIVE DIRECTOR: RESOURCES LINCOLNSHIRE COUNTY COUNCIL

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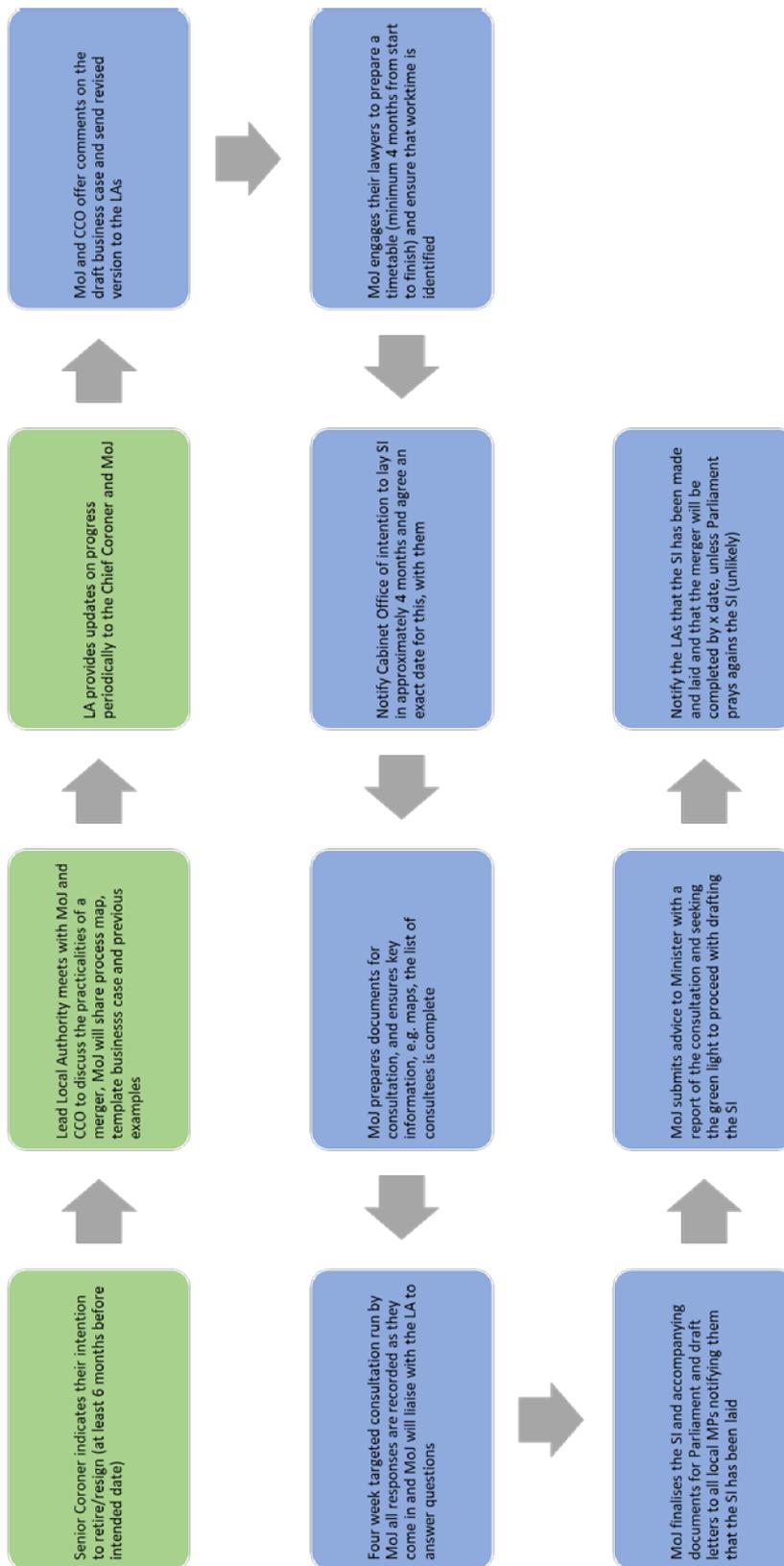
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Date: 8/6/2021

**Background Papers used in the preparation of this report - Nil**

# Appendix 1 Step by Step Guide to Coronial Merger Process



## Appendix 2 Staffing structure current and proposed

NE Lincs & Grimsby	Lincolnshire	Proposed Greater Lincolnshire
1 x Acting Senior Coroner PT 0.5fte	1 x Senior Coroner	1 x Senior Coroner
	1 x Area Coroner	1 x Area Coroner
2 x Assistant Coroner PT 12 days pa (1 vacancy)	4 x Assistant Coroners (1 vacancy)	6 x Assistant Coroners
	1 x Coroners Manager	1 x Coroners Manager
		1 x Senior Coroners Officer
3.05 fte Coroners Officers	7.5 fte Coroners Officers	9.5 x Coroners Officers
	0.8 x Coroners Development Officer	0.8 x Coroners Development Officer
1 x Coroners Administrator FT	4 x Business Support	5 x Business Support

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